### Byron Shire Council

Planning Proposal 26.2022.9.1

# Heritage Amendments to Byron Local Environmental Plan 2014

**Pre Gateway Version #1** 

Date: December 2022

#E2022/106357



#### **Document History**

| Doc No.      | Date          | Details Comments eg Resolution No.                            |
|--------------|---------------|---|
| E2022/106357 | December 2022 | Draft Planning Proposal – pre gateway and version for Council |
|              |               |   |
|              |               |   |

## Contents

| Part 1  | Intro                | duction                                      | 3  |  |  |  |
|---------|----------------------|--|----|--|--|--|
| 1.1     | Obje                 | ctive and intended outcomes                  | 3  |  |  |  |
| 1.2     | Back                 | ground                                       | 21 |  |  |  |
| Part 2  | Expla                | anation of provisions                        | 23 |  |  |  |
| Part 3  | Part 3 Justification |  |    |  |  |  |
| Section | on A                 | Need for the planning proposal               | 24 |  |  |  |
| Section | on B                 | Relationship to strategic planning framework | 24 |  |  |  |
| Section | on C                 | Environmental, social and economic impact    | 45 |  |  |  |
| Section | on D                 | Infrastructure                               | 45 |  |  |  |
| Section | on E                 | State and Commonwealth Interests             | 45 |  |  |  |
| Part 4  | Марр                 | ping   | 46 |  |  |  |
| Part 5  | Com                  | munity consultation                          | 47 |  |  |  |
| Part 6  | Proje                | ct timeline                                  | 47 |  |  |  |
| Canalua | ion                  |  | 40 |  |  |  |

## Part 1 Introduction

### 1.1 Objective and intended outcomes

The objective of this planning proposal is to amend Byron LEP 2014 by the addition of 17 heritage items in Part 1, and one Heritage Conservation Area in Part 2, of Schedule 5 Environmental Heritage. The new heritage items are presented in the table below.

Table 1. Proposed additional items to be inserted in Schedule 5 Environmental Heritage, Part 1 Heritage Items.

|   | Locality | Name of Item       | Address                              | Property Description | Signifi<br>cance | Proposed<br>Item<br>Number |
|---|----------|--------------------|--------------------------------------|----------------------|------------------|----------------------------|
| 4 | D 1      |                    | 17 10 20 21 22                       | Lot 345 DP 1239742,  |                  | 1400                       |
| 1 | Bangalow | Group of dwellings | 17, 18, 20, 21, 23,<br>26, Charlotte | Lot 6 DP 4302,       | Local            | 1188                       |
|   |          | 3                  | Street                               | Lot 7 DP 4302,       |                  |                            |
|   |          |                    |                                      | Lot 8 DP 4302,       |                  |                            |
|   |          |                    |                                      | Lot 10 DP 4302,      |                  |                            |
|   |          |                    |                                      | Lot 11 DP 4302       |                  |                            |
|   |          |                    |                                      | LOC 11 D1 -302       |                  |                            |



|   | Locality | Name of Item | Address                      | Property Description    | Signifi<br>cance | Proposed<br>Item<br>Number |
|---|----------|--------------|------------------------------|-------------------------|------------------|----------------------------|
| 2 | Bangalow | Dwelling     | 7 Leslie Street,<br>Bangalow | Lots 12 & 13<br>DP 6041 | Local            | I189                       |
|   |          |              |                              |                         |                  |                            |



|   | Locality | Name of Item       | Address                 | Property Description | Signifi<br>cance | Proposed<br>Item<br>Number |
|---|----------|--------------------|-------------------------|----------------------|------------------|----------------------------|
| 3 | Bangalow | Group of           | 9, 11, 13, 15, 17,      | Lot 3 DP 24009,      | Local            | I190                       |
|   |          | dwellings and      | 19, 25,<br>Lismore Road | Lot 4 DP 24009,      | Local            | 1130                       |
|   |          | former             |                         | Lot 5 DP 24009,      |                  |                            |
|   |          | Temperance<br>Hall |                         | Lot 1 DP 933383,     |                  |                            |
|   |          |                    |                         | Lot C DP 376877,     |                  |                            |
|   |          |                    |                         | Lot 1 DP 1120819     |                  |                            |



|   | Locality           | Name of Item | Address | Property Description            | Signifi<br>cance | Proposed<br>Item<br>Number |
|---|--------------------|--------------|---------|---------------------------------|------------------|----------------------------|
| 4 | Brunswick<br>Heads | War Memorial | Reserve | Reserve - Lot 6 Sec 1 DP 758171 | Local            | l191                       |



|   | Locality           | Name of Item   | Address              | Property Description | Signifi<br>cance | Proposed<br>Item<br>Number |
|---|--------------------|--|----------------------|----------------------|------------------|----------------------------|
| 5 | Brunswick<br>Heads | Foreshore<br>Reserves and<br>Norfolk Pine<br>Cultural<br>Plantings | Foreshore<br>Reserve | Reserve,             | Local            | l192                       |



|   | Locality           | Name of Item                                   | Address     | Property Description           | Signifi<br>cance | Proposed<br>Item<br>Number |
|---|--------------------|--|-------------|--------------------------------|------------------|----------------------------|
| 6 | Brunswick<br>Heads | Housie Shed<br>and former<br>Ambulance<br>Shed | Banner Park | Reserve - Lot 408 DP<br>728643 | Local            | l193                       |



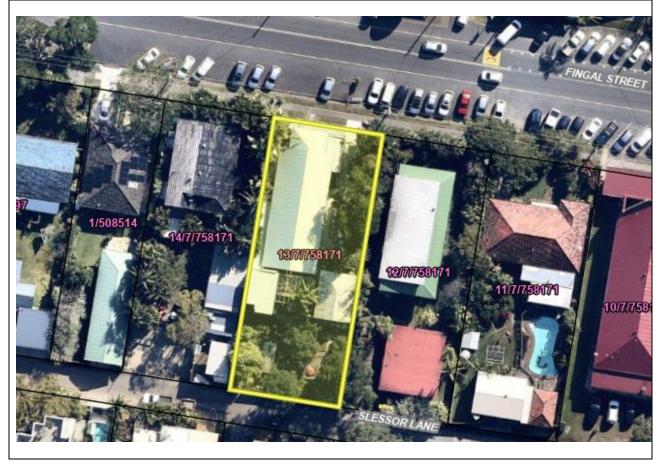
|   | Locality           | Name of Item        | Address      | Property Description | Signifi<br>cance | Proposed<br>Item<br>Number |
|---|--------------------|---------------------|--------------|----------------------|------------------|----------------------------|
| 7 | Brunswick<br>Heads | South Arm<br>Bridge | Road Reserve | Road Reserve         | Local            | l194                       |



|   | Locality           | Name of Item   | Address      | Property Description     | Signifi<br>cance | Proposed<br>Item<br>Number |
|---|--------------------|--|--------------|--------------------------|------------------|----------------------------|
| 8 | Brunswick<br>Heads | Boulevard<br>Plantings and<br>Pioneer<br>Memorial Park | Tweed Street | Road Reserve and Reserve | Local            | l195                       |



|   | Locality           | Name of Item               | Address          | Property Description     | Signifi<br>cance | Proposed<br>Item<br>Number |
|---|--------------------|----------------------------|------------------|--------------------------|------------------|----------------------------|
| 9 | Brunswick<br>Heads | Brunswick<br>Picture House | 30 Fingal Street | Lot 13, Sec 7, DP 758171 | Local            | I196                       |



|    | Locality           | Name of Item           | Address                  | Property Description | Signifi<br>cance | Proposed<br>Item<br>Number |
|----|--------------------|------------------------|--------------------------|----------------------|------------------|----------------------------|
| 10 | Brunswick<br>Heads | Commercial<br>Building | 26 Mullumbimbi<br>Street | Lot 1 DP371258       | Local            | l197                       |



|    | Locality           | Name of Item           | Address                  | Property Description | Signifi<br>cance | Proposed<br>Item<br>Number |
|----|--------------------|------------------------|--------------------------|----------------------|------------------|----------------------------|
| 11 | Brunswick<br>Heads | Commercial<br>Building | 28 Mullumbimbi<br>Street | Lot 1 DP 127212      | Local            | I198                       |



|    | Locality  | Name of Item        | Address                    | Property Description               | Signifi<br>cance | Proposed<br>Item<br>Number |
|----|-----------|---------------------|----------------------------|------------------------------------|------------------|----------------------------|
| 12 | Byron Bay | Pair of<br>Cottages | 40 and 42<br>Cowper Street | Lot B DP 338529<br>Lot C DP 338529 | Local            | l199                       |



|    | Locality   | Name of Item                               | Address                            | Property Description    | Signifi<br>cance | Proposed<br>Item<br>Number |
|----|------------|--|------------------------------------|-------------------------|------------------|----------------------------|
| 13 | Ewingsdale | ' <i>Carabene'</i> Office/former dwelling. | The Farm<br>11 Ewingsdale<br>Road, | Part of Lot 5 DP 848222 | Local            | 1200                       |



|    | Locality        | Name of Item | Address                     | Property Description | Signifi<br>cance | Proposed<br>Item<br>Number |
|----|-----------------|--------------|-----------------------------|----------------------|------------------|----------------------------|
| 14 | Mullumbim<br>by | 'Bellevue'   | 22 Coolamon<br>Scenic Drive | Lot 1 DP 375113      | Local            | 1201                       |



|    | Locality        | Name of Item      | Address            | Property Description | Signifi<br>cance | Proposed<br>Item<br>Number |
|----|-----------------|-------------------|--------------------|----------------------|------------------|----------------------------|
| 15 | Mullumbim<br>by | ' <i>Wiloona'</i> | 5 Main Arm<br>Road | Lot 6 DP 231165      | Local            | 1202                       |



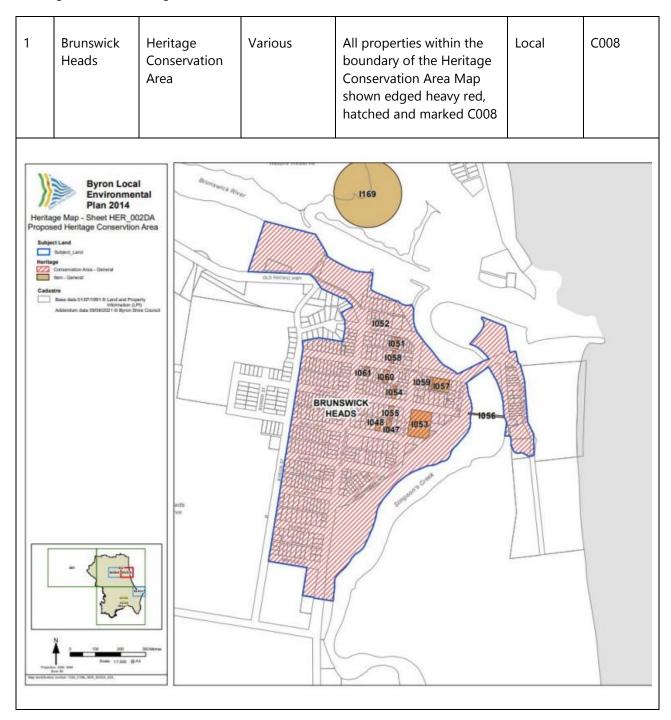
|    | Locality  | Name of Item            | Address                                    | Property Description  | Signifi<br>cance | Proposed<br>Item<br>Number |
|----|-----------|-------------------------|--|-----------------------|------------------|----------------------------|
| 16 | Coorabell | Cottage and dairy bales | 221 Coolamon<br>Scenic Drive,<br>Coorabell | Part of Lot 4 DP 5130 | Local            | 1203                       |



|    | Locality         | Name of Item | Address                                     | Property Description    | Signifi<br>cance | Proposed<br>Item<br>Number |
|----|------------------|--------------|---|-------------------------|------------------|----------------------------|
| 17 | Wilsons<br>Creek | Longfield    | 175 Wilsons<br>Creek Road,<br>Wilsons creek | Part of Lot 1 DP 170889 | Local            | 1204                       |



Table 2. Proposed Heritage Conservation Area to be inserted in Schedule 5 Environmental Heritage, Part 2 Heritage Conservation Areas.



## 1.2 Background

The planning proposal presents additional items to be considered for inclusion in schedule 5 of Byron LEP 2014. The items presented have been endorsed by the Heritage Advisory Committee and private landowners have been consulted. Pre consultation has also occurred with properties owners identified within the proposed Brunswick Heads Heritage Conservation Area. Formal consultation will occur once a gateway determination is received.

The items and heritage conservation area have been assessed by Council's Heritage Advisor for their suitability of listing within Byron LEP 2014.

## Part 2 Explanation of provisions

The proposed outcome will be achieved by amendment of Byron Local Environmental Plan 2014 by adding items to Schedule 5 as outlined in the Table 1 and 2 and identifying the items on the appropriate Heritage LEP Maps.

#### Part 3 Justification

#### Section A Need for the planning proposal

## Q1. Is the planning proposal a result of an endorsed local strategic planning statement, strategic study or report?

The Planning Proposal is consistent with the objectives of Byron Heritage Strategy 2020-2024, Item 2 'to identify places of heritage significance both Indigenous and Non Indigenous, buildings, sites, natural items, cultural landscapes, archaeological and moveable items in Byron Shire and implement measures to protect their integrity and significance.'

It is also consistent with Byron Shire's Local Strategic Planning Statement adopted in September 2020 which includes Planning Priorities which seek to celebrate and protect historic heritage.

## Q2. Is the planning proposal the best means of achieving the objective or intended outcomes, or is there a better way?

Yes. Amending the Byron Local Environmental Plan 2014 is the only way to achieve the objectives of the planning proposal.

# Section B Relationship to strategic planning framework

Q3. Will the planning proposal give effect to the objectives and actions of the applicable regional, or district plan or strategy (in this case the North Coast Regional Plan 2036)?

Yes. The planning proposal is consistent with the North Coast Regional Plan 2036, which is a 20-year blueprint for the future of the North Coast. The NSW Government's vision for the North Coast is to create the best region in Australia to live, work and play thanks to its spectacular environment and vibrant communities.

The Planning Proposal is supported by Direction 19 Protect historic heritage in the North Coast Regional Plan 2036.

'Historic heritage is a major contributor to the region's identity and character. It also has the capacity to generate economic value, particularly through tourism.

Developing local heritage studies in consultation with the wider community will help to identify and secure the ongoing protection and management of heritage items.

Regeneration of heritage assets through adaptive re-use can help preserve and restore heritage items and can deliver unique and exciting places that can be used well into the future. Where impacts from new development near heritage items and areas cannot be avoided, proposals that reduce impacts through sympathetic design should be developed, in accordance with relevant statutory processes.

#### **Actions**

- 19.1 Ensure best-practice guidelines are considered such as the Australia International Council on Monuments and Sites (ICOMOS) Charter for Places of Cultural Significance and the NSW Heritage Manual when assessing heritage significance.
- 19.2 Prepare, review and update heritage studies in consultation with the wider community to identify and protect historic heritage items, and include appropriate local planning controls.
- 19.3 Deliver the adaptive or sympathetic use of heritage items and assets.'

The planning proposal is also considered consistent with the Draft NCRP 2041 with Strategy 7.2 noting that LEPs should be reviewed to identify and mitigate impacts on views, local character and heritage where appropriate. Strategy 12.1 states that Council strategic planning should consider opportunities to protect heritage, biodiversity and agriculture to enhance cultural tourism, agri-tourism and eco-tourism.

## Q4. Is the planning proposal consistent with a LSPS that has been endorsed by the Planning Secretary or other local strategy or strategic plan?

The Planning Proposal is consistent with Byron Shire Council's adopted Community Strategic Plan (2028) which sets out under Society and Culture objectives to celebrate our unique diverse lifestyles and collective community culture. This links to a sense of belonging and links to cultural heritage and recognised heritage value of places within the Shire.

The proposal is consistent with Planning Priorities of the Byron LSPS.

- SP2 To strive to become a sustainable community (heritage conservation is highly consistent with sustainability)
- LP1 Support and celebrate our heritage, vibrant culture and diverse lifestyles.

## Q5. Is the planning proposal consistent with any other applicable State and regional studies or strategies?

The items are of local significance and the planning proposal seeks to conserve the heritage values of the area.

## Q6. Is the planning proposal consistent with applicable State Environmental Planning Policies (SEPPs)?

The State Environmental Planning Policies relevant to this Planning Proposal are as follows:

| State Environmental Planning Policy (SEPP)                                     | Compliance of Planning Proposal  |
|--|--|
| State Environmental<br>Planning Policy (Transport<br>and Infrastructure) 2021  | State bodies are required to consult with Council on development with impacts on Council related infrastructure and local heritage.  |
| State Environmental<br>Planning Policy (Biodiversity<br>and Conservation) 2021 | The proposed heritage items and heritage conservation area raise no conflicts with the provisions for protection of native vegetation and habitat.   |
| State Environmental<br>Planning Policy (Resilience<br>and Hazards) 2021        | Flooding, Bushfire are acknowledged general risks to the LGA area and would need to be assessed in relation to any development. The protection of heritage items and a Heritage Conservation area raise no potential conflicts with risk management. |

# Q7. Is the planning proposal consistent with the applicable Ministerial Directions (s.9.1 directions)?

Consistency with the Local Planning Directions is assessed in the following tables:

#### 1. Planning Systems

| S. 9.1 Direction                                      | Application   | Relevance to this planning proposal  | Consistency    |
|---|---|--|----------------|
| 1.1<br>Implementation of<br>Regional Plans            | Planning proposals must be consistent with a Regional Plan released by the Minister for Planning.  A planning proposal may be inconsistent with the terms of this direction only if the relevant planning authority can satisfy the Planning Secretary (or an officer of the Department nominated by the Secretary), that:  (a) the extent of inconsistency with the Regional Plan is of minor significance, and  (b) the planning proposal achieves the overall intent of the Regional Plan and does not undermine the achievement of the Regional Plan's vision, land use strategy, goals, directions or actions. | The planning proposal is consistent with the North Coast Regional Plan 2036 policies for protection of cultural and non-indigenous heritage in Direction 19 Protect historic heritage in the North Coast Regional Plan 2036. | Consistent     |
| 1.2 Development<br>of Aboriginal Land<br>Council Land | Applies when preparing a planning proposal for land shown on the Land Application Map of chapter 3 of the State Environmental Planning Policy (Planning Systems) 2021.  | Not currently applicable to Byron Shire  | Not applicable |

| S. 9.1 Direction                       | Application   | Relevance to this planning proposal   | Consistency    |
|--|---|---|----------------|
| 1.3 Approval and Referral Requirements | <ul> <li>A planning proposal must:</li> <li>(a) minimise the inclusion of provisions that require the concurrence, consultation or referral of development applications to a Minister or public authority, and</li> <li>(b) not contain provisions requiring concurrence, consultation or referral of a Minister or public authority unless the relevant planning authority has obtained the approval of:</li> <li>i. the appropriate Minister or public authority, and</li> <li>ii. the Planning Secretary (or an officer of the Department nominated by the Secretary),</li> <li>prior to undertaking community consultation in satisfaction of Schedule 1 to the EP&amp;A Act</li> </ul> | The planning proposal does not create provisions that require concurrence or referral | Consistent     |
| 1.4 Site Specific<br>Provisions        | Applies when preparing a planning proposal that will allow a particular development to be carried out.  | The planning proposal does not allow a particular type of development                 | Not applicable |

#### 3. Biodiversity and Conservation

| S. 9.1 Direction             | Application   | Relevance to this planning proposal   | Consistency |
|------------------------------|---|---|-------------|
| 3.1 Conservation Zones       | A planning proposal must include provisions that facilitate the protection and conservation of environmentally sensitive areas.  A planning proposal that applies to land within an conservation zone or land otherwise identified for  | The planning proposal does not reduce environmental conservation standards.   | Consistent  |
|                              | environment protection purposes in a LEP must not reduce the environmental protection standards that apply to the land (including by modifying development standards that apply to the land). This requirement does not apply to a change to a development standard for minimum lot size for a dwelling in accordance with clause (5) of Direction 1.5 "Rural Lands".   |   |             |
| 3.2 Heritage<br>Conservation | A planning proposal must contain provisions that facilitate the conservation of:  (a) items, places, buildings, works, relics, moveable objects or precincts of environmental heritage significance to an area, in relation to the historical, scientific, cultural, social, archaeological, architectural, natural or aesthetic value of the item, area, object or place, identified in a study of the environmental heritage of the area, | The planning proposal seeks to identify additional items and a heritage conservation area to facilitate the heritage conservation of the Byron Shire. | Consistent. |

| S. 9.1 Direction  | Application   | Relevance to this planning proposal   | Consistency    |
|---|---|---|----------------|
|   | (b) Aboriginal objects or Aboriginal places that are protected under the National Parks and Wildlife Act 1974, and  |   |                |
|   | (c) Aboriginal areas, Aboriginal objects, Aboriginal places or landscapes identified by an Aboriginal heritage survey prepared by or on behalf of an Aboriginal Land Council, Aboriginal body or public authority and provided to the relevant planning authority, which identifies the area, object, place or landscape as being of heritage significance to Aboriginal culture and people |   |                |
| 3.3 Sydney<br>Drinking Water<br>Catchments  | Not applicable to Byron Shire   | Not applicable  | Not applicable |
| 3.4 Application of<br>C2 and C3 Zones<br>and Environmental<br>Overlays in Far<br>North Coast LEPs | A planning proposal that introduces or alters an C2 Environmental Conservation or C3 Environmental Management zone or an overlay and associated clause must apply that proposed C2 Environmental Conservation or C3 Environmental Management zone, or the overlay and associated clause, in line with the Northern Councils E Zone Review Final Recommendations.                            | The planning proposal does not introduce or alter any Environmental Conservation zones. | Not applicable |

| S. 9.1 Direction                          | Application   | Relevance to this planning proposal  | Consistency    |
|---|---|--|----------------|
| 3.5 Recreation<br>Vehicle Areas           | A planning proposal must not enable land to be developed for the purpose of a recreation vehicle area (within the meaning of the Recreation Vehicles Act 1983).   | The planning proposal does not enable land to be used for a recreation vehicle area. | Consistent     |
| 6.3 Strategic<br>Conservation<br>Planning | This direction applies to all relevant planning authorities when preparing a planning proposal that relates to land that, under the State Environmental Planning Policy (Biodiversity and Conservation) 2021, is identified as avoided land or a strategic conservation area. | Not applicable.  | Not applicable |

#### 4. Resilience and Hazards

| S. 9.1 Direction          | Application  | Relevance to this planning proposal   | Consistency |
|---------------------------|--|---|-------------|
| 4.1 Flooding              | This direction applies when preparing a planning proposal that creates, removes or alters a zone or a provision that affects flood prone land.   | The planning proposal does not increase development in flood prone areas or impact any of the existing flood planning provisions. | Consistent  |
| 4.2 Coastal<br>Management | This direction applies when a planning proposal authority prepares a planning proposal that applies to land that is within the coastal zone, as defined under the Coastal Management Act 2016. | The planning proposal does not increase or enable development in the coastal zone.  | Consistent  |

| S. 9.1 Direction                           | Application   | Relevance to this planning proposal  | Consistency |
|--|---|--|-------------|
| 4.3 Planning for Bushfire Protection       | (1) In the preparation of a planning proposal the relevant planning authority must consult with the Commissioner of the NSW Rural Fire Service following receipt of a gateway determination under section 3.34 of the Act, and prior to undertaking community consultation in satisfaction of clause 4, Schedule 1 to the EP&A Act, and take into account any comments so made. | The planning proposal does not increase or enable development on bushfire prone land.                    | Consistent  |
|  | (2) A planning proposal must:   |  |             |
|  | (a) have regard to Planning for Bushfire Protection 2019,   |  |             |
|  | (b) introduce controls that avoid placing inappropriate developments in hazardous areas, and  |  |             |
|  | (c) ensure that bushfire hazard reduction is not prohibited within the Asset Protection Zone (APZ).   |  |             |
| 4.4 Remediation of<br>Contaminated<br>Land | This direction applies to:  (a) land that is within an investigation area within the meaning of the Contaminated Land Management Act 1997,  | The planning proposal does not enable any particular development to be carried out on contaminated land. | Consistent  |

| S. 9.1 Direction | Application   | Relevance to this planning proposal | Consistency |
|------------------|---|-------------------------------------|-------------|
|                  | (b) land on which development for a purpose referred to in Table 1 to the contaminated land planning guidelines is being, or is known to have been, carried out,  |                                     |             |
|                  | (c) the extent to which it is proposed to carry out development on it for residential, educational, recreational or childcare purposes, or for the purposes of a hospital – land:   |                                     |             |
|                  | i. in relation to which there is no knowledge (or incomplete knowledge) as to whether development for a purpose referred to in Table 1 to the contaminated land planning guidelines has been carried out, and   |                                     |             |
|                  | ii. on which it would have been lawful to carry<br>out such development during any period in<br>respect of which there is no knowledge (or<br>incomplete knowledge).  |                                     |             |
|                  | (1) A planning proposal authority must not include in a particular zone (within the meaning of the local environmental plan) any land to which this direction applies if the inclusion of the land in that zone would permit a change of use of the land, unless: |                                     |             |

| S. 9.1 Direction | Application  | Relevance to this planning proposal | Consistency |
|------------------|--|-------------------------------------|-------------|
|                  | (a) the planning proposal authority has considered whether the land is contaminated, and   |                                     |             |
|                  | <ul> <li>(b) if the land is contaminated, the planning proposal authority is satisfied that the land is suitable in its contaminated state (or will be suitable, after remediation) for all the purposes for which land in the zone concerned is permitted to be used, and</li> <li>(c) if the land requires remediation to be made</li> </ul> |                                     |             |
|                  | suitable for any purpose for which land in that zone is permitted to be used, the planning proposal authority is satisfied that the land will be so remediated before the land is used for that purpose.   |                                     |             |
|                  | In order to satisfy itself as to paragraph 1(c), the planning proposal authority may need to include certain provisions in the local environmental plan.   |                                     |             |
|                  | (2) Before including any land to which this direction applies in a particular zone, the planning proposal authority is to obtain and have regard to a report specifying the findings of a preliminary investigation of the land carried out in accordance with the contaminated land planning guidelines                                       |                                     |             |

| S. 9.1 Direction                              | Application   | Relevance to this planning proposal   | Consistency    |
|---|---|---|----------------|
| 4.5 Acid Sulfate Soils                        | Applies when preparing a planning proposal that will apply to land having a probability of containing acid sulfate soils as shown on the Acid Sulfate Soils Planning Maps held by the Department of Planning and Environment.  A relevant planning authority must not prepare a planning proposal that proposes an intensification of land uses on land identified as having a probability of containing acid sulfate soils on the Acid Sulfate Soils Planning Maps unless the relevant planning authority has considered an acid sulfate soils study assessing the appropriateness of the change of land use given the presence of acid sulfate soils. The relevant planning authority must provide a copy of any such study to the Planning Secretary prior to undertaking community consultation in satisfaction of clause 4 of Schedule 1 to the Act. | The planning proposal does not enable any particular development to be carried out on land mapped as containing Acid Sulfate Soils. | Consistent     |
| 4.6 Mining<br>Subsidence and<br>Unstable Land | This direction applies when a relevant planning authority prepares a planning proposal that permits development on land that is within a declared mine subsidence district in the Coal Mine Subsidence Compensation Regulation 2017 pursuant to section 20 of the Coal Mine Subsidence Compensation Act 2017, or has been identified as unstable in a study, strategy or other assessment undertaken by or on behalf of the relevant planning authority or by or on behalf  | The planning proposal does not permit development on land within a declared mine district or identified as unstable.                | Not applicable |

| S. 9.1 Direction | Application  | Relevance to this planning proposal | Consistency |
|------------------|--|-------------------------------------|-------------|
|                  | of a public authority and provided to the relevant planning authority. |                                     |             |

#### 5. Transport and Infrastructure

| S. 9.1 Direction                             | Application   | Relevance to this planning proposal   | Consistency |
|--|---|---|-------------|
| 5.1 Integrated<br>Land Use<br>Transport      | This direction applies when preparing a planning proposal that will create, alter or remove a zone or a provision relating to urban land, including land zoned for residential, business, industrial, village or tourist purposes.  1) A planning proposal must locate zones for urban purposes and include provisions that give effect to and are consistent with the aims, objectives and principles of:  (a) Improving Transport Choice – Guidelines for planning and development (DUAP 2001), and  (b) The Right Place for Business and Services – Planning Policy (DUAP 2001). | The planning proposal does not enable additional development and is not inconsistent with the applicable transport guidelines and policy. | Consistent  |
| 5.2 Reserving<br>Land for Public<br>Purposes | A planning proposal must not create, alter or reduce existing zonings or reservations of land for public purposes without the approval of the relevant public authority and the Planning  | The planning proposal create, alter or reduce existing zonings or provisions of land for public purposes.                                 | Consistent  |

| S. 9.1 Direction   | Application  | Relevance to this planning proposal                                    | Consistency    |
|--|--|--|----------------|
|  | Secretary (or an officer of the Department nominated by the Secretary).  |  |                |
| 5.3 Development<br>Near Regulated<br>Airports and<br>Defence Airfields | Applies when preparing a planning proposal that will create, alter or remove a zone or a provision relating to land near a regulated airport which includes a defence airfield.      | The planning proposal does not apply to land near a regulated airport. | Not applicable |
| 5.4 Shooting<br>Ranges   | Applies when preparing a planning proposal that will affect, create, alter or remove a zone or a provision relating to land adjacent to and/ or adjoining an existing shooting range | The planning proposal does not apply to land near a shooting range.    | Not applicable |

### 6. Housing

| S. 9.1 Direction         | Application  | Relevance to this planning proposal  | Consistency |
|--------------------------|--|--|-------------|
| 6.1 Residential<br>Zones | Applies when preparing a planning proposal that will affect land within an existing or proposed residential zone (including the alteration of any existing residential zone boundary).  (1) A planning proposal must include provisions that encourage the provision of housing that will: | The planning proposal seeks to conserve the heritage value of several buildings within the shire and identify a heritage conservation area within Brunswick Heads. The planning proposal is considered consistent with this direction. | Consistent  |

| S. 9.1 Direction                                      | Application  | Relevance to this planning proposal   | Consistency |
|---|--|---|-------------|
|   | (a) broaden the choice of building types and locations available in the housing market, and  |   |             |
|   | (b) make more efficient use of existing infrastructure and services, and   |   |             |
|   | (c) reduce the consumption of land for housing and associated urban development on the urban fringe, and   |   |             |
|   | (d) be of good design.   |   |             |
|   | (2) A planning proposal must, in relation to land to which this direction applies:   |   |             |
|   | (a) contain a requirement that residential development is not permitted until land is adequately serviced (or arrangements satisfactory to the council, or other appropriate authority, have been made to service it), and |   |             |
|   | (b) not contain provisions which will reduce the permissible residential density of land.  |   |             |
| 6.2 Caravan Parks<br>and Manufactures<br>Home Estates | Applies when a planning proposal affects land for Caravan Parks and Manufactured Home Estates.   | The planning proposal does not alter land or provisions applying to caravan parks or manufactured home estates. | Consistent  |

### 7. Industry and Employment

| S. 9.1 Direction                              | Application   | Relevance to this planning proposal  | Consistency    |
|---|---|--|----------------|
| 7.1 Business and Industrial Zones             | This direction applies to all relevant planning authorities when preparing a planning proposal that will affect land within an existing or proposed business or industrial zone (including the alteration of any existing business or industrial zone boundary).  A planning proposal must:  (a) give effect to the objectives of this direction,  (b) retain the areas and locations of existing business and industrial zones,  (c) not reduce the total potential floor space area for employment uses and related public services in business zones,  (d) not reduce the total potential floor space area for industrial uses in industrial zones, and  (e) ensure that proposed new employment areas are in accordance with a strategy that is approved by the Planning Secretary. | The planning proposal includes land within the business zone. The planning proposal does not reduce the floor space for employment uses or impact the business zones function. The intent of the proposal will maintain the character of the area which is an integral attraction of the area (Brunswick Heads) which is already recognised in existing policy in the Byron DCP. | Consistent.    |
| 7.2 Reduction in non-hosted short-term rental | This direction applies to Byron Shire Council when the council prepares a planning proposal to identify or reduce the number of days that   | Not applicable   | Not applicable |

| S. 9.1 Direction  | Application  | Relevance to this planning proposal | Consistency    |
|---|--|-------------------------------------|----------------|
| accommodation period  | non-hosted short-term rental accommodation may be carried out in parts of its local government area. |                                     |                |
| 7.3 Commercial<br>and Retail<br>Development<br>along the Pacific<br>Highway, North<br>Coast | Applies to land in the vicinity of the existing and/or proposed alignment of the Pacific Highway.    | Not applicable                      | Not applicable |

#### 8. Resources and Energy

| S. 9.1 Direction   | Application  | Relevance to this planning proposal | Consistency    |
|--|--|-------------------------------------|----------------|
| 8.1 Mining, Petroleum Production and Extractive Industries | This direction applies to all relevant planning authorities when preparing a planning proposal that would have the effect of:  (a) prohibiting the mining of coal or other minerals, production of petroleum, or winning or obtaining of extractive materials, or  (b) restricting the potential development of resources of coal, other minerals, petroleum or extractive materials which are of State or | Not applicable                      | Not applicable |

| S. 9.1 Direction | Application   | Relevance to this planning proposal | Consistency |
|------------------|---|-------------------------------------|-------------|
|                  | regional significance by permitting a land use that is likely to be incompatible with such development. |                                     |             |

### 9. Primary Production

| S. 9.1 Direction | Application   | Relevance to this planning proposal   | Consistency |
|------------------|---|---|-------------|
| 9.1 Rural Zones  | Applies when a planning proposal will affect land within an existing or proposed rural zone (including the alteration of any existing rural zone boundary).  A planning proposal must not rezone land from a rural zone to a residential, business, industrial, village or tourist zone       | The planning proposal does not rezone land or increase the density of rural land. | Consistent  |
| 9.2 Rural Lands  | Applies when a planning proposal\t:  (a) will affect land within an existing or proposed rural or conservation zone (including the alteration of any existing rural or conservation zone boundary) or  (b) changes the existing minimum lot size on land within a rural or conservation zone. | The planning proposal does not rezone land or increase the density of rural land. | Consistent  |

| S. 9.1 Direction | Application  | Relevance to this planning proposal | Consistency |
|------------------|--|-------------------------------------|-------------|
|                  | A planning proposal must:  |                                     |             |
|                  | (a) be consistent with any applicable strategic plan, including regional and district plans endorsed by the Planning Secretary, and any applicable local strategic planning statement                |                                     |             |
|                  | (b) consider the significance of agriculture and primary production to the State and rural communities   |                                     |             |
|                  | (c) identify and protect environmental values, including but not limited to, maintaining biodiversity, the protection of native vegetation, cultural heritage, and the importance of water resources |                                     |             |
|                  | (d) consider the natural and physical constraints of the land, including but not limited to, topography, size, location, water availability and ground and soil conditions                           |                                     |             |
|                  | (e) promote opportunities for investment in productive, diversified, innovative and sustainable rural economic activities  |                                     |             |
|                  | (f) support farmers in exercising their right to farm  |                                     |             |
|                  | (g) prioritise efforts and consider measures to minimise the fragmentation of rural land and   |                                     |             |

| S. 9.1 Direction | Application  | Relevance to this planning proposal | Consistency |
|------------------|--|-------------------------------------|-------------|
|                  | reduce the risk of land use conflict,<br>particularly between residential land uses<br>and other rural land use  |                                     |             |
|                  | <ul> <li>(h) consider State significant agricultural land<br/>identified in chapter 2 of the State<br/>Environmental Planning Policy (Primary<br/>Production) 2021 for the purpose of<br/>ensuring the ongoing viability of this land</li> </ul> |                                     |             |
|                  | (i) consider the social, economic and environmental interests of the community.  |                                     |             |
|                  | (2) A planning proposal that changes the existing minimum lot size on land within a rural or conservation zone must demonstrate that it:   |                                     |             |
|                  | (a) is consistent with the priority of minimising rural land fragmentation and land use conflict, particularly between residential and other rural land uses   |                                     |             |
|                  | (b) will not adversely affect the operation and viability of existing and future rural land uses and related enterprises, including supporting infrastructure and facilities that are essential to rural industries or supply chains             |                                     |             |
|                  | (c) where it is for rural residential purposes:  |                                     |             |
|                  | <ul> <li>i. is appropriately located taking account of<br/>the availability of human services, utility</li> </ul>  |                                     |             |

| S. 9.1 Direction  | Application  | Relevance to this planning proposal             | Consistency    |
|---|--|---|----------------|
|   | infrastructure, transport and proximity to existing centres  ii. is necessary taking account of existing and future demand and supply of rural residential land. |   |                |
| 9.3 Oyster<br>Aquaculture   | Applies when preparing a planning proposal in 'Priority Oyster Aquaculture Areas'  | Not applicable                                  | Not applicable |
| 9.4 Farmland of<br>State and<br>Regional<br>Significance on<br>the NSW Far<br>North Coast | Applies to land mapped as mapped as State significant farmland, regionally significant farmland, or significant non-contiguous farmland.                         | The planning proposal does not rezone any land. | Consistent     |

### Section C Environmental, social and economic impact

Q8. Is there any likelihood that critical habitat or threatened species, populations or ecological communities, or their habitats, will be adversely affected as a result of the proposal?

The addition of items in Schedule 5 will have no adverse impacts upon natural habitat.

Q9. Are there any other likely environmental effects as a result of the planning proposal and how are they proposed to be managed?

The addition of items in Schedule 5 will have no adverse environmental impacts. The effect of the planning proposal is to positively protect the heritage significance and values of places within the Byron Shire Council area for future generations. There are no proposals which would have a negative environmental impact.

# Q10. Has the planning proposal adequately addressed any social and economic effects?

No identified negative social or economic effects are likely to occur as a result of the Planning Proposal. The Planning Proposal is aimed at protecting significant places and items for future generations. This is likely to have positive social and economic impacts. Areas of high heritage values are usually synonymous with sought after places for living and tourism. The proposal was initiated by the community run Brunswick Heads Progress Association and Chamber of Commerce seeking to protect the values of the village which are enjoyed by residents and visitors alike. The various individual and group items have been identified through some owner requests or by community awareness, and supported through Councils Heritage Advisory Panel at a preliminary stage.

Residents and owners within the proposed Brunswick Heads Heritage Conservation Area were consulted at a pre LEP stage and a public exhibition has been held of the draft proposal, the heritage report and findings. Individual letters were sent out to all property owners in the area seeking feedback. Results showed predominant support for the proposal with a few exceptions expressing views against any further planning controls.

### Section D Infrastructure

Q11. Is there adequate public infrastructure for the planning proposal?

The planning proposal does not create the need for any additional public infrastructure.

### Section E State and Commonwealth Interests

Q12. What are the views of state and Commonwealth public authorities consulted in order to inform the Gateway determination?

No views of public authorities have been sought at this stage.

# Part 4 Mapping

Amendments will be required to the following Byron LEP 2014 map sheets to reflect the additional heritage items and conservation area:

| Map sheet        | Relevant items  |  |
|------------------|---|--|
| Sheet HER_002DA  | 4, 5, 6, 7, 8, 9, 10, 11, Heritage<br>Conservation Area |  |
| Sheet HER_002    | 16  |  |
| Sheet HER_002BA  | 14, 15, 19  |  |
| Sheet HER_003    | 13, 17  |  |
| Sheet HER_003CC  | 12  |  |
| Sheet HER_003CBB | 1, 2, 3   |  |

### Part 5 Community consultation

Pre consultation has occurred with landowners of potential heritage items and properties within the proposed Brunswick Head Heritage Conservation Area.

Community consultation will be conducted in accordance with the Gateway determination.

Notification of the exhibited planning proposal will include:

- updates to Council's website
- referral to relevant State agencies
- notification in writing to affected landowners

## Part 6 Project timeline

The proposed timeline for the completion of the Planning Proposal is as follows:

| Plan making step   | Estimated completion |
|--|----------------------|
| Gateway Determination  | January 2023         |
| Agency Consultation  | March 2023           |
| Public Exhibition Period   | March 2023           |
| Submissions Assessment   | May 2023             |
| Submission of endorsed LEP amendment to Parliamentary Counsel for drafting (delegated authority) | June 2023            |
| GIS mapping completed  | July 2023            |
| Council to make the LEP amendment (delegated authority)  | August 2023          |
| LEP amendment notification   | September 2023       |

### Conclusion

The planning proposal is considered to be consistent with relevant statutory and policy provisions and seeks to amend Byron Local Environmental Plan 2014 through the addition of sixteen heritage items (including two groups) and a Heritage Conservation Area to Schedule 5 Environmental Heritage.